4.3 — Political Economy of Commitment

ECON 316 • Game Theory • Fall 2021

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Outline



The Problem of Credible Commitment in Political Economy

<u>Application I: How Medieval Guilds *Promoted* Trade</u>

<u>Application II: Market-Preserving Federalism</u>

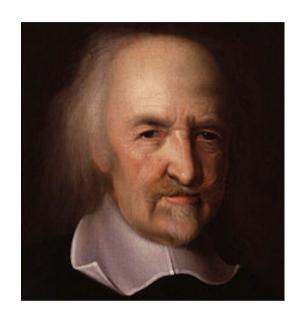
<u>Application III: Rationalist Explanations for War</u>



The Problem of Credible Commitment in Political Economy

Thomas Hobbes, Game Theorist I





Thomas Hobbes

"In [the state of nature], there is no place for Industry; because the fruit thereof is uncertain; and consequently no Culture of the Earth...no Knowledge of the face of the Earth; no account of Time; no Arts; no Letters; no Society; and which is worst of all, continuall feare, and danger of violent death; And the life of man, solitary, poore, nasty, brutish, and short, (Ch. XVIII).

Hobbes, Thomas, 1651, Leviathan: Or the Matter, Forme and Power of a Commonwealth, Ecclesiasticall and Civil

1588-1679

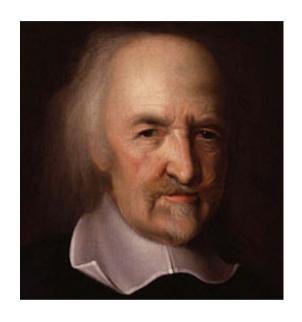
Thomas Hobbes, Game Theorist II





Thomas Hobbes, Game Theorist III





Thomas Hobbes

1588-1679

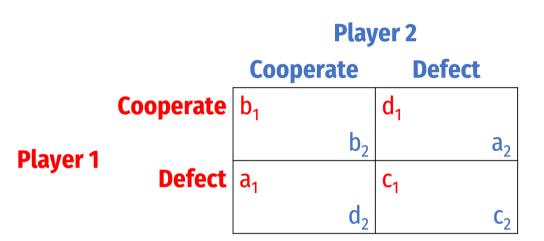
"For the Lawes of Nature (as Justice, Equity, Modesty, Mercy, and (in summe) Doing To Others, As Wee Would Be Done To,) if themselves, without the terrour of some Power, to cause them to be observed, are contrary to our naturall Passions, that carry us to Partiality, Pride, Revenge, and the like. And Covenants, without the Sword, are but Words, and of no strength to secure a man at all, (Ch. XVIII).

Hobbes, Thomas, 1651, *Leviathan: Or the Matter, Forme and Power of a Commonwealth, Ecclesiasticall and Civil*

The Hobbesian Dilemma



- Consider society, in general, a prisoner's dilemma for social cooperation or conflict:
 - a: everyone else obeys the law, but I don't
 - *b*: everyone obeys the law
 - *c*: no one obeys the law
 - d: I obey the law, but no one else does
- Nash equilibrium: everyone *defects*!
- Socially optimal equilibrium: everyone cooperates
- Hobbes' insight: no individual has an incentive to cooperate when everyone defects!



The Hobbesian Solution I





The Hobbesian Solution II



- The State is our commitment device
- Citizens (in principle) sign a social contract, i.e. a "constitution" that deliberately restricts their liberties
- In each of our interests to give up some liberties that restrict the liberties of others (e.g. theft, violence)
- In exchange, we empower the State as our agent to punish those of us that fail to uphold the social contract
- **Politics**: rules which we agree are legitimate, that determine an outcome for us all, even if we *disagree* (or are harmed by) with the outcome



The State





"[A] State is a human community that (successfully) claims the monopoly of the legitimate use of physical force within a given territory."

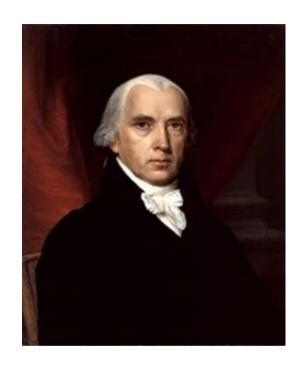
Weber, Max, 1919, *Politics as a Vocation*

Max Weber

1864-1920

Madison's Paradox I





James Madison

Hamilton, Madison, & Jay, 1788, *The Federalist Papers*

1751-1836

"If men were angels, no government would be necessary. If angels were to govern men, neither external nor internal controls on government would be necessary. In framing a government which is to be administered by men over men, the great difficulty lies in this: you must first enable the government to control the governed; and in the next place oblige it to control itself," (Federalist 51).

Madison's Paradox II



• Madison's Paradox: a State strong enough to protect rights is strong enough to violate them at its discretion

Credible Commitment

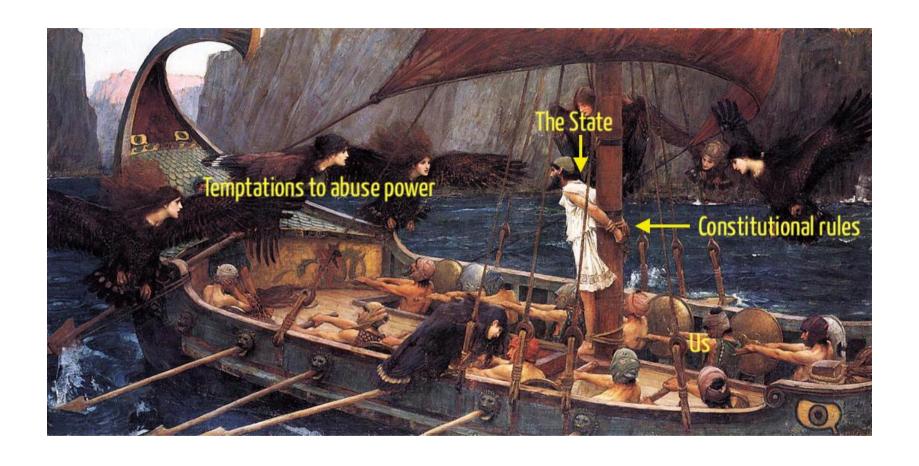




Odysseus and the Sirens by John William Waterhouse, Scene from Homer's The Odyssey

Credible Commitment





Odysseus and the Sirens by John William Waterhouse, Scene from Homer's The Odyssey

Constitutions Are Not Self-Enforcing





Constitutions Are Not Self-Enforcing





"Stop throwing the constitution in my face, the constitution is just a goddamn piece of paper!"

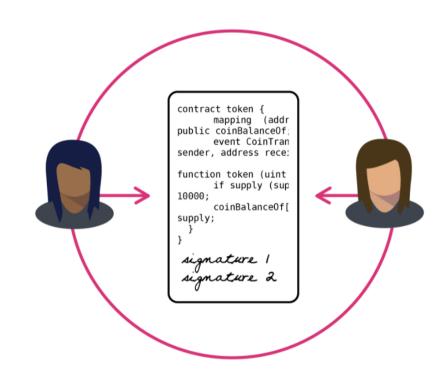
George W. Bush

43rd President of the U.S.

Aside: Perhaps We Have a New Alternative









Application I: How Medieval Guilds *Promoted*Trade



The Commercial Revolution & Revivial of International Trade (c.1100-c.1300)

The Revival of International Trade (c.1100) I





The Commercial Revolution



 Long distance trade in Medieval Europe based on exchange of goods brought from different parts of the world to central trade fairs

Milgrom, Paul R, Douglass C North, and Barry R Weingast, (1990), "The Role of Institutions

in the Revival of Trade: The Law Merchant, Private Judges, and the Champagne Fairs,"

(Economics and Politics*2(1): 1-23



Credible Commitments

- Rulers (kings, queens, emperor, lords) face certain incentives:
 - Trade is an attractive source of wealth (along with plundering and warfare)
 - Rulers have a strong incentive to create trading cities: potential tax revenue
- Often granted cities and merchants privileges and exemptions from feudal duties
 - Medieval towns as first proto-capitalist centers of specialization and trade



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Credible Commitments



- Trade requires peace & stable property rights
 - Merchants, particularly **foreign** merchants, are easy pickings for a corrupt ruler
- After a ruler promises to protect trade, incentives arise for him/her to renege on promise!
 - How can rulers credibly commit to not confiscate the goods of foreigners?



Credible Commitments

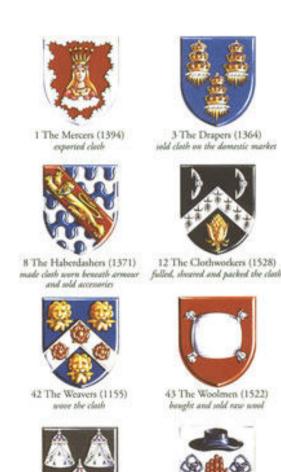


- The "Commercial Revolution" of 1100s-1200s
 - large increase in international trade
 - made possible by new institutions and shifting political power
- 1. Medieval guilds, leagues of city-states
- 2. Coalition and reputation system
- 3. Merchant law





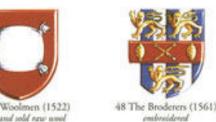
- We often think of Medieval guilds as just monopolies or cartels meant to **restrict** trade
 - This is true
- But in a way they also promoted trade
 - Were set up by merchants to reduce transactions costs
 - Solved credible commitment problems for rulers

















made felt, han and headwear

The Hanseatic League





Most famous guild: Hanseatic League (German "Hansa") of Northern Europe



- Guilds were administrative bodies
- Ability to regulate trade within local region
- Guilds had chapters in each city, could gain access to all guild privileges abroad
- Monitored and provided information about merchant activity
 - Rulers (and merchants!) who cheated,
 broke promises, or were corrupt were
 widely publicized within guild





- Guilds allowed merchants to coordinate collective action in punishing transgressors
- A free rider problem in punishment:
 - individual merchant doesn't have incentive to punish
 - may have reason to get a corrupt bargain at expense of other merchants!
- Violating merchants would have their privileges revoked, or be expelled from guild
- Untrustworthy rulers would be boycotted by entire guild across Europe
 - Even a case of the Hanseatic League going to war!
 - 1358 Hansa embargo of Bruges

"It was announced that any disobedience, whether by a town or an individual, was to be punished by perpetual exclusion from the Hansa"

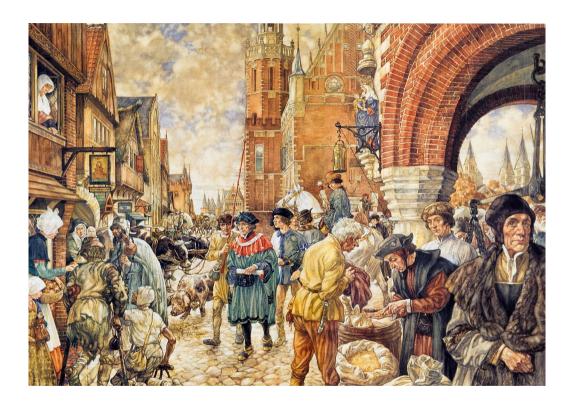




- Threat of collective punishment enables rulers to credibly commit to protect merchant rights
 - removes ruler's temptation of a onetime expropriation
 - threatens infinite future punishment (think trigger strategy in game theory)

Greif, Avner, Paul, Milgrom, and Barry Weingast, 1994, "Coordination, Commitment, and

Enforcement: The Case of the Merchant Guild," *Journal of Political Economy* 102(4): 745-776





Application II: Market-Preserving Federalism

Federalism





William H. Riker

1920-1993

"A political system is **federal** if is has both

- 1. A *hierarchy* of governments, each is autonomous in its own well-defined sphere of authority
- 2. The *autonomy* of each government is institutionalized in a manner that respect is *self-enforcing*"

Quoted in Weingast (1995) p.4

Weingast, Barry R, 1995, "The Economic Role of Political Institutions: Market-Preserving Federalism and Economic Development,"

Journal of Law, Economics, & Organization 11(1): 1-31

Federalism: Necessary, but not Sufficient





- Argentina is a great example of what not to do, on paper, very decentralized
- Provinces have primary responsibility for education, health, poverty, housing, infrastructure, primary tax collection, etc
- But all provinces' tax revenues go to national government to be redistributed *back* to provinces
 - Most provinces finance less than 20% of their own spending
- What incentives does this create?

Federalism: Necessary, but not Sufficient





- Provincial governments spend *other people's money* but tax *their citizens* to fund *other* provinces!
- Thus, each province sets their spending high but taxes low
- Argentine federal government has repeatedly had to bail out provinces
 - Local governments face a "soft budget constraint"

Sanguinetti, Pablo and Mariano Tommasi, 2001, "Fiscal Federalism in Argentina: Policies, Politics, and Institutional Reform," Journal

Federalism: Necessary, but not Sufficient





- Federalism alone does not guarantee prosperity
- Tiebout competition unleashed only under certain circumstances
- Recall Madison's paradox and problem of credible commitment
- How do you get (subnational) governments to respect limitations put upon them?
- How can federalism be self-enforcing and market-preserving?

Market-Preserving Federalism





Barry R. Weingast

1952-

In addition to Riker's definition, for federalism to be "marketpreserving", must also:

- 3) subnational governments have **primary regulatory responsibility** over the economy
- 4) a **common market** is ensured
- 5) lower governments face a hard budget constraint

Weingast, Barry R, 1995, "The Economic Role of Political Institutions: Market-Preserving Federalism and Economic Development,"

Journal of Law, Economics, & Organization 11(1): 1-31

Market-Preserving Federalism





- National government's authority to intervene in economy must be limited (left primarily to States)
- States more subject to Tiebout competition than federal government
 - Credible threat of exit as constraint on State governments' fiscal and regulatory abuse, rent-seeking
- Congress passed 352 bills in 2013-2014,
 States passed over 45,000 (<u>Source</u>)

Market-Preserving Federalism





- Constitution guarantees a common market,
 States cannot put up internal barriers or taxes against other States
 - Again, ensures Tiebout competition, freedom to relocate, limits rent-seeking
- Local governments must not be (even tacitly!)
 bailed out by federal government
 - Many U.S. States have balanced budget requirements
 - Federal bailouts would loosen fiscal discipline

Market-Preserving Federalism: Game Theory





Barry R. Weingast

1952-

"The fundamental political dilemma of an economic system is this: A government strong enough to protect property rights and enforce contracts is also strong enough to confis- cate the wealth of its citizens. Thriving markets require not only the appropriate system of property rights and a law of contracts, but a secure political foundation that limits the ability of the state to confiscate wealth," (p.1)

Weingast, Barry R, 1995, "The Economic Role of Political Institutions: Market-Preserving Federalism and Economic Development,"

Journal of Law, Economics, & Organization 11(1): 1-31

Market-Preserving Federalism: Game Theory





Barry R. Weingast

1952-

"The answer concerns the design of political institutions that **credibly commit** the state to preserving markets, that is, to limits on the future political discretion with respect to the economy that are in the interests of political officials to observe...these limits must be **self-enforcing**...political officials must have an incentive to abide by them," (p.2, emphasis in original).

Weingast, Barry R, 1995, "The Economic Role of Political Institutions: Market-Preserving Federalism and Economic Development,"

Journal of Law, Economics, & Organization 11(1): 1-31

Weingast's Model: Legitimacy





Barry R. Weingast

1952-

- Citizens hold beliefs about appropriate bounds on government action
 - But heterogeneous: a coordination problem between citizens agreeing on what is legitimate
 - Even if citizens agree, what actually happens when government oversteps those bounds?
- Constraints only work if citizens react in concert against government's violations of those constraints!
 - Must hold sufficiently similar views
 - Citizens must punish government when it oversteps

Weingast, Barry R, 1995, "The Economic Role of Political Institutions: Market-Preserving Federalism and Economic Development,"

Weingast's Model: Legitimacy





Barry R. Weingast

1952-

"In the language of game theory, we are searching for an equilibrium to a game in which the government has the opportunity to violate constraints but chooses not to" (p. 10)

Weingast, Barry R, 1995, "The Economic Role of Political Institutions: Market-Preserving Federalism and Economic Development,"

Journal of Law, Economics, & Organization 11(1): 1-31

Weingast's Model: Game Setup





Barry R. Weingast 1952-

- Single sovereign, **S** and two groups of citizens, **A** and **B**
- A and B hold different views about the legitimate boundaries of S
- Sovereign needs the support of at least one group to maintain power
- Game moves as follows:
 - 1. **S** may decide to transgress against the rights of **A**, **B**, both, or neither
 - 2. **A** and **B** move simultaneously, may challenge or acquiesce to the sovereign
 - If both challenge, S is deposed
 - If only one challenges, (or neither), S's transgression succeeds

Weingast's Model: Game





Barry R. Weingast

1952-

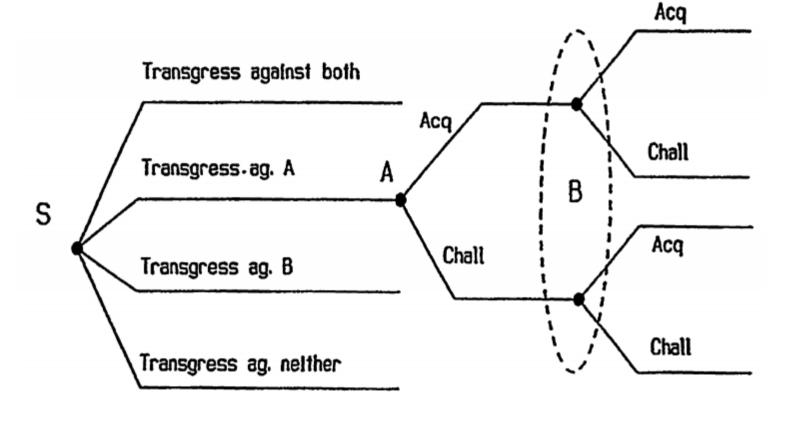


Figure 1. The sovereign-constituency transgression game. (Acq = to acquiesce to a transgression, Chall = to challenge it).

Weingast's Model: Game





Barry R. Weingast

1952-

Sovereign's Move	Induced Subgame Between A and B (Payoffs: S, A, B)
Transgress against both	Acq Chall Acq (5, 1, 1) (5, 1, 0) A Chall (5, 0, 1) (0, 3, 3)
Transgress against A	Acq Chall Acq (3, 1, 4) (3, 1, 3) A Chall (3, 0, 1) (0, 3, 3)
Transgress against B	A Chall (3, 4, 1) (3, 4, 0) A Chall (3, 3, 1) (0, 3, 3)
Transgress against neither	A Chall (1, 4, 4) (1, 4, 3) A Chall (1, 3, 4) (0, 3, 3)

Weingast's Model: Results





- Need institutions to coordinate agreement on beliefs about what constitutes an infringement of rights
- Very long story short: constitutions (written, like the U.S. Constitution, or unwritten, like the U.K.) allow citizens to coordinate their beliefs to allow a sovereign to credibly commit to not overstepping bounds

Weingast, Barry R, 1995, "The Economic Role of Political Institutions: Market-Preserving Federalism and Economic Development,"

Journal of Law, Economics, & Organization 11(1): 1-31

Weingast's Model: Results







- Leads to more local tax revenue, rents for officials
- Local governments have strong interest in preserving markets, preserves their own interests (tax revenue)



Weingast, Barry R, 1995, "The Economic Role of Political Institutions: Market-Preserving Federalism and Economic Development,"

Journal of Law, Economics, & Organization 11(1): 1-31



Application III: Rationalist Explanations for War



- Violence is always costly: reduces jointincome of parties
 - Transfer of resources to victor (not inefficient)
 - Deadweight loss: costs of investment in offense and defense (inefficient)
 - Some resources (and people) are also destroyed in the fighting
- Purely rational agents will choose conflict if MB > MC but: a bargain is always preferable to conflict (cheaper)!







James Fearon

"As long as both sides suffer some costs for fighting, then war is always inefficient **ex post**—both sides would have been better off if they could have achieved the same final resolution without suffering the costs (or by paying lower costs). This is true even if the costs of fighting are small, or if one or both sides viewed the potential benefits as greater than the costs, since there are still costs. Unless states enjoy the activity of fighting for its own sake, as a consumption good, then war is inefficient **ex-post**," (p.383).





"The central question, then, is what prevents states in a dispute from reaching an **ex ante** agreement that avoids the costs they know will be paid **ex post** if they go to war?" Giving a rationalist explanation for war amounts to answering this question," (p.383).

Fearon, James, 1995, "Rationalist Explanations for War," International Organization 49(3): 379-414

James Fearon

Explanations for War in Literature



1. Leaders/societies are irrational

- barbaric impulses, megalomania, overconfidence, bigotry, etc
- overestimate own strength, underestimate opponents' strength
- 2. Rational leaders do not internalize the costs of war
 - a negative externality: leaders may start a war, but the soldiers and civilians bear the costs
 - wars are therefore over-produced
- 3. If not 1-2, it may still be rational for leaders to go to war under certain conditions
 - This is Fearon's focus







"The central question, then, is what prevents states in a dispute from reaching an **ex ante** agreement that avoids the costs they know will be paid **ex post** if they go to war?" Giving a rationalist explanation for war amounts to answering this question," (p.383).

Fearon, James, 1995, "Rationalist Explanations for War," International Organization 49(3): 379-414

James Fearon





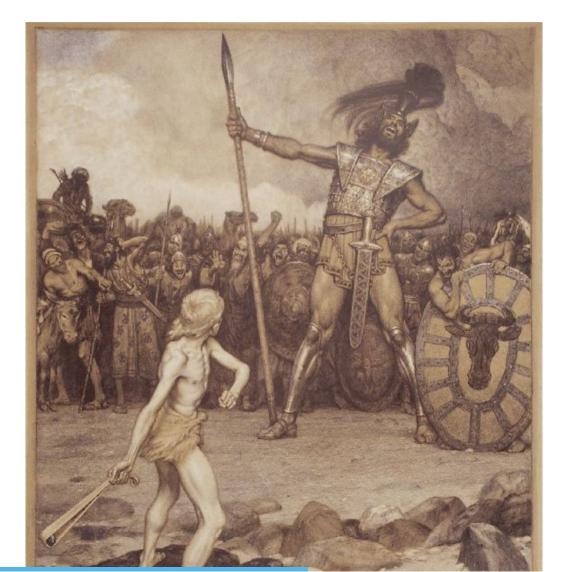
James Fearon

1963-

"I propose that there are three defensible answers, which take the form of general mechanisms...In the first mechanism, rational leaders may be unable to locate a mutually preferable negotiated settlement due to private information about relative capabilities or resolve incentives to misrepresent such information...Second, rationally led states may be unable to arrange a settlement that both would prefer to war due to commitment problems, situations in which mutually preferable bargains are unattainable because one or more states would have an incentive to renege on the terms," (p.381).



- Rationalist cause for war: **asymmetric** information
 - parties do *not* know their relative strengths in violence potential
 - parties may know *own* military strength, but not opponents
 - have incentives to distort signals to other players





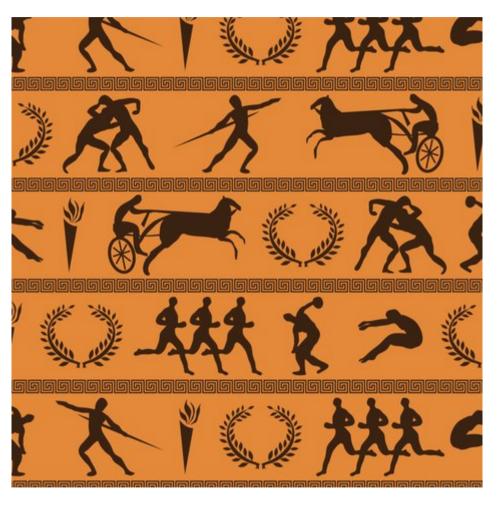


"As argued by John Harsanyi, if two rational agents have the same information about an uncertain event, then they should have the same beliefs about its likely outcome. The claim is that given identical information, truly rational agents should reason to the same conclusions about the probability of one uncertain outcome or another. Conflicting estimates should occur only if the agents have different (and so necessarily private) information," (p.392).

James Fearon











Russia's War Games With Fake Enemies Cause Real Alarm

By ANDREW HIGGINS SEPT. 13, 2017



Russian-Belarusian military exercises in 2013 near Kaliningrad. Some analysts fear that this year's version could be a prelude for military aggression. Alexey Druginyn/Ria Novosti

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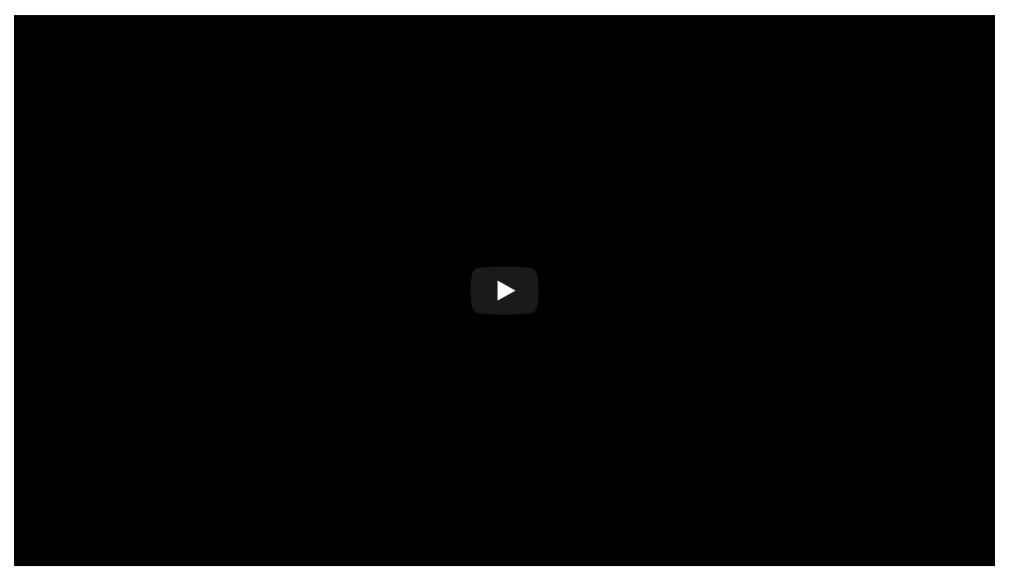














- Rationalist cause for war: credible commitment problems
 - there exists a mutually-agreeable bargain preferable to war by both parties
 - parties cannot trust each other to uphold it
 - expectations about shifts in relative strengths in future can incentivize a preemptive strike







James Fearon

1963-

"Consider the problem faced by two gunslingers with the following preferences. Each would most prefer to kill the other by stealth, facing no risk of retaliation, but each prefers that both live in peace to a gunfight in which each risks death. There is a bargain here that both sides prefer to "war"—namely, that each leaves the other alone-but without the enforcement capabilities of a third party, such as an effective sheriff, they may not be able to attain it. Given their preferences, neither person can credibly commit not to defect from the bargain by trying to shoot the other in the back," (p.402).





"Note that no matter how far the shadow of the future extends, iteration (or repeat play) will not make cooperation possible in strategic situations of this sort. Because being the "sucker" here may mean being permanently eliminated, strategies of conditional cooperation such as tit-for-tat are infeasible," (p.402).

Fearon, James, 1995, "Rationalist Explanations for War," International Organization 49(3): 379-414

James Fearon





"Preemptive war scenarios provide the analogy. If geography or military technology happened to create large first-strike or offensive advantages, then states might face the same problem as the gunslingers," (p.402).

Fearon, James, 1995, "Rationalist Explanations for War," International Organization 49(3): 379-414

James Fearon

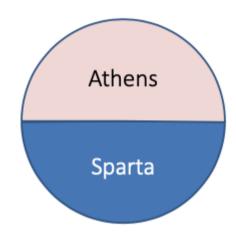


- As an example, suppose the Ancient Greek world is a pie worth 100
- If there is a war between Greek city states, the winner gets 100, the loser gets 0





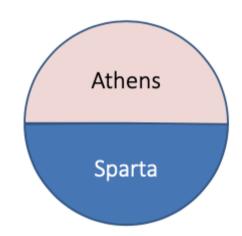
- As an example, suppose the Ancient Greek world is a pie worth 100
- If there is a war between Greek city states, the winner gets 100, the loser gets 0
 - Fighting in a war costs 10
- Suppose Athens and Sparta are equally powerful, p = 0.50 chance each would win





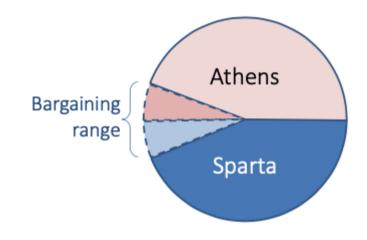
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- If there is a war between Greek city states, the winner gets 100, the loser gets 0
 - Fighting in a war costs 10
- Suppose Athens and Sparta are equally powerful, p = 0.50 chance each would win

$$E[War] = [0.50(100) + 0.5(0)] - 10$$
$$= [50] - 10$$
$$= 40$$



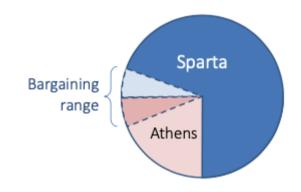


- The expected value of fighting a war is 40
- This implies that **Athens** (for example) would find any split greater than 40 preferable to war
- The cost of 10 to each side creates a **bargaining** range of 10+10 = 20 wide
 - Athens makes an offer to Sparta of 40 < x < 60 to prevent war
- Costly war provides incentives for a peaceful bargain



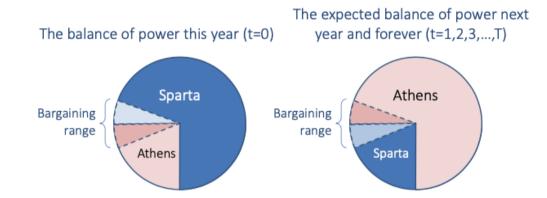


- But suppose the balance of power is different, **Sparta** is more powerful (p=0.75) chance of defeating Athens
 - War still costs each 10, plus the expected value of winning
- To prevent war, Athens would have to give **Sparta** an offer of 65 < x < 85



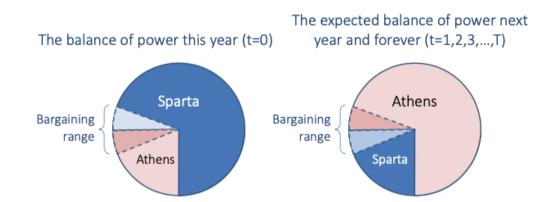


But further suppose that while this is the
distribution of power now, Athens is on the rise,
and will (if unchecked), become the dominant
power in the future



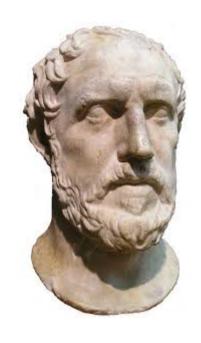


- But further suppose that while this is the distribution of power now, Athens is on the rise, and will (if unchecked), become the dominant power in the future
- **Sparta** has 75% chance to win the pie *now* and earn 100 forever (minus the war cost of 10)
 - If it peacefully negotiates with Athens, it expects to get 25 forever
- Athens needs to compensate Sparta A LOT to buy off an attack
 - This amount surely exceeds Athens' ability to pay now, cannot credibly commit to paying to prevent war in the future



The Thucydides Trap



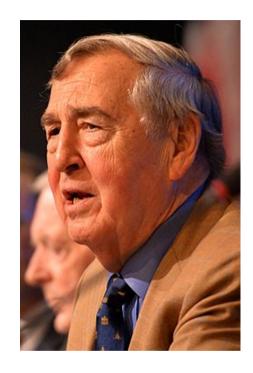


Thucydides (c. 460 B.C.-- c. 400 B.C.)

"What made war inevitable was the growth of Athenian power and the fear which this caused in Sparta," *History of the Peloponnesian War.*

The Thucydides Trap





Graham Allison

1940—

"In 12 of 16 past cases in which a rising power has confronted a ruling power, the result has been bloodshed."

	Period		Ruling Power	Rising Power		Result
1	First half of 16th century	***	France	Hapsburgs		War
2	16th–17th centuries		Hapsburgs	Ottoman Empire	(•	War
3	17th century		Hapsburgs	Sweden		War
4	17th century		Dutch Republic	England	+	War
5	Late 17th-early 18th centuries		France	Great Britain	業	War
6	Late 18th–early 19th centuries		United Kingdom	France		War
7	Mid-19th century		United Kingdom, France	Russia		War
8	19th century		France	Germany		War
9	Late 19th–early 20th centuries	- John	Russia, China	Japan	•	War
10	Early 20th century		United Kingdom	United States		No war
11	Early 20th century		Russia, U.K., France	Germany		War
12	Mid-20th century	2017	Soviet Union, U.K. France	Germany	8	War
13	Mid-20th century		United States	Japan	•	War
14	1970s-1980s	â	Soviet Union	Japan	•	No war
15	1940s-1980s		United States	Soviet Union	Â	No war
16	1990s-present		United Kingdom, France	Germany		No war

HARVARD BELFER CENTER FOR SCIENCE AND INTERNATIONAL AFFAIR